

## North American Wetlands Conservation Fund

### Appropriations Language

For expenses necessary to carry out the provisions of the North American Wetlands Conservation Act, Public Law 101-233, as amended, [\$20,000,000] \$14,912,000, to remain available until expended. (*Department of the Interior and Related Agencies Appropriations Act for the fiscal year ending September 30, 2001 (P.L. 106-291).*)

### Authorizing Statutes

***Aquatic Resources Trust Fund (26 U.S.C. 9504).*** Authorizes appropriations from the Sport Fish Restoration Account to carry out the Coastal Wetlands Planning, Protection and Restoration Act.

***Coastal Wetlands Planning, Protection and Restoration Act (16 U.S.C. 3951-3956).*** Establishes the National Coastal Wetlands Planning, Protection and Restoration Program within the Sport Fish Restoration Account for projects authorized by the North American Wetlands Conservation Act in coastal states. Authorization of Appropriations: Expires September 30, 2009

***North American Wetlands Conservation Act of 1989, (16 U.S.C. 4401).*** Section 4406 authorizes fines, penalties, and forfeitures from violations of the Migratory Bird Treaty Act to be made available for wetlands conservation projects. Section 4407 authorizes interest on excise taxes for hunting equipment deposited for wetlands conservation grants and costs for administering this grant program. The Act authorizes appropriations to be used to encourage partnerships among public agencies and other interests to protect, enhance, restore, and manage wetland ecosystems and other habitats for migratory birds and other fish and wildlife; to maintain current or improved distributions of migratory bird populations; and to sustain an abundance of waterfowl and other migratory birds consistent with goals of the North American Waterfowl Management Plan and international obligations with other countries. The Act authorizes annual appropriations of up to \$50,000,000 through Fiscal Year 2003.

### Other Authorizations

***Appropriations Act of August 31, 1951 (P.L. 82-136, 65 Stat. 261)***

***Federal Aid in Wildlife Restoration Act of 1937, (16 U.S.C. 669-669i), as amended***

***Migratory Bird Conservation Act (16 U.S.C. 715), as amended***

***Migratory Bird Treaty Act of 1918 (16 U.S.C. 703-712), as amended***

***Nonindigenous Aquatic Nuisance Prevention and Control Act (16 U.S.C. 4701 et seq.), as amended***

***Federal Aid in Fish Restoration Act (16 U.S.C. 777-777k), as amended***

# NORTH AMERICAN WETLANDS CONSERVATION FUND

(Dollars in Thousands)

North American Wetlands Conservation Fund		2001 Estimate	Uncontrol. & Related Changes (+/-)	Program Changes (+/-)	2002 Budget Request	Change From 2001 (+/-)
<b>Appropriations *</b>						
Wetlands Conservation	\$(000)	38,316	-	-24,000	14,316	-24,000
Administration	\$(000)	1,596	-	-1,000	596	-1,000
	FTE	9	-	-	9	-
Subtotal, Appropriations	\$(000)	39,912	-	-25,000	14,912	-25,000
	FTE	9	-	-	9	-
<b>Receipts</b>						
Migratory Bird Treaty	\$(000)	1,000	-	-	1,000	-
<b>CAM</b>		[109]			[109]	
(see General Business Operation Expenses)						
Total, North American Wetlands Cons. Fund	\$(000)	40,912	-	-25,000	15,912	-25,000
	FTE	9	-	-	9	-
<b>North American Wetlands Conservation Fund Receipts from Other Accounts</b>						
		2001 Estimate	Uncontrol. & Related Changes (+/-)	Program Changes (+/-)	2002 Budget Request	Change From 2001 (+/-)
<b>Receipts (in Federal Aid in Wildlife Restoration Account)</b>						
Wetlands Conservation	\$(000)	[22,080]	[-]	[-]	[24,000]	[+1,920]
Administration	\$(000)	[920]	[-]	[-]	[1,000]	[+80]
	FTE	[10]	[-]	[-]	[10]	[-]
Subtotal, Appropriations	\$(000)	[23,000]	[-]	[-]	[25,000]	[+2,000]
	FTE	[10]	[-]	[-]	[10]	[-]
<b>Coastal Wetlands (in Sport Fish Restoration Account)</b>						
Wetlands Conservation	\$(000)	[11,284]	[-]	[-]	[12,840]	[+1,556]
	FTE	[2]	[-]	[-]	[2]	[-]

\*FY 2001 includes funds received under Title VIII of the *FY 2001 Department of the Interior and Related Agencies Appropriations Act* (P.L. 106-291). Up to 4% of appropriated interest, fine and coastal funding may be used for administering the North American Wetlands Conservation Fund.

## Overview

The North American Wetlands Conservation Fund (NAWCF) builds voluntary and non-regulated partnerships across diverse interests. Together, we and nearly 1,500 partners achieve common goals of wetland habitat conservation, associated land and water conservation, water quality, wildlife habitat, public recreation, and economic benefits. To date, we have worked together on nearly 900 projects in 48 states, U.S. Virgin Islands, 10 Canadian provinces and 21 Mexican states.

The NAWCF Grant programs assist federal, state, and local governments, the private sector, conservation groups, tribes, and individuals in conducting wetlands projects and leveraging non-federal funding. The grants:

- generate partner contributions in excess of federal dollars
- catalyze public and private cooperation and stimulate benefits for migratory bird conservation, flood control, erosion control, water quality conditions
- sustain cultural traditions
- provide a major source of funds to implement the tri-national North American Waterfowl Management Plan

The Service receives NAWCF project funding from four sources:

- direct appropriations
- interest from receipts in the Federal Aid in Wildlife Restoration account
- fines, penalties and forfeitures resulting from violations of the *Migratory Bird Treaty Act*
- receipts from the Sport Fish Restoration account for U.S. coastal projects (Pacific and Atlantic coastal states, states bordering the Great Lakes, Puerto Rico, the Virgin Islands, Guam, the Commonwealth of the Northern Mariana Islands, and American Samoa)

## Wetlands Conservation (\$ 38,316,000)

NAWCF grants restore waterfowl habitat and populations and other wetland-dependent wildlife in North America. Wetland habitat projects carried out through the North American Wetlands Conservation Act (NAWCA) support the North American Waterfowl Management Plan, signed by the U.S., Canada and Mexico, which responds to continuing wetland destruction and declining waterfowl populations. The NAWCF is widely recognized for advancing other bird conservation initiatives: Partners in Flight, North American Bird Conservation Initiative, U.S. Shorebird Plan, and North American Waterbird Conservation Plan.

A nine-member North American Wetlands Conservation Council recommends projects for final approval by the Migratory Bird Conservation Commission (MBCC). The Council is composed of the Director of the Service, Secretary of the Board of the National Fish and Wildlife Foundation, and representatives for each of the four migratory bird flyways and three nonprofit conservation organizations actively involved in habitat protection and restoration activities. The MBCC includes the Secretaries of Interior and Agriculture, the Administrator of the Environmental Protection Agency, two U.S. Senators and two U.S. Representatives. The MBCC approves, rejects, or reorders the priority of any submitted project. The NAWCF funds standard (U.S., Canada, and Mexico) and small grants (U.S. only).

The NAWCA program is a hallmark in international wetlands and migratory bird conservation. NAWCA matching grants, one of the country's most successful conservation initiatives, are awarded to a variety of private landowners, states, non-governmental conservation organizations, tribes, federal agencies, trusts, and corporations. These partners are contributing millions of dollars to:

- accelerate acquisition, restoration, and enhancement of fragile wetlands that promote flood control and increase water quality
- improve wildlife habitat
- provide public recreation
- sustain our cultural heritage
- generate economic benefits
- meet the goals of migratory bird conservation plans, such as the North American Waterfowl Management Plan

Funding for FY 2001 includes \$19,956,000 of Title VIII funds provided in the *FY 2001 Department of Interior and Related Agencies Appropriation Act* (P.L. 106-291).

**Standard Grants** - Standard grants can be awarded in Canada, U.S., and Mexico for \$50,000 to \$1,000,000 and must generate an equivalent or greater match. From FY 1991 through all projects pending final approval in FY 2001, over 1,200 partners (including environmental organizations, sportsmen's groups, corporations, farmers and ranchers, small businesses, federal, state and local governments, and private landowners) implemented 781 projects worth \$1.47 billion under the Act's Standard Grants program. The Act has contributed a total of \$391 million to support these projects, with total partner contributions of \$1.075 billion (a matching ratio of \$2.75 for every \$1.00 in appropriated funds), including those approved for FY 2001. These projects have protected, restored, or enhanced nearly 7 million acres of wetlands and associated uplands in the U.S. and Canada. Millions of acres within Mexico's large biosphere reserves have benefitted from similar conservation actions and additional education, management, and planning efforts.

**Small Grants** - In the U.S., the Small Grants Program assists partners having match funding capability to compete and participate along with larger organizations in NAWCF, thus expanding the potential universe of partners and diversity of projects. The top limit for a small grant is \$50,000. Up to \$2 million of available NAWCF funds may be used for Small Grants awards - depending upon the availability of qualifying projects. To date, and including all projects pending approval for FY 2001, 121 of 404 submitted projects have received a total of about \$4.7 million. Small Grants leverage nearly seven match dollars for every federal grant dollar. Small Grants projects have been funded in 37 states and the District of Columbia, benefitting an extremely diverse assortment of wetland and wetland-associated upland projects.

# NORTH AMERICAN WETLANDS CONSERVATION FUND

Recent Accomplishments		
Fiscal Year	FY 2000	FY 2001 (Estimated)
Funding Level Expended	\$46 million*	\$72 million*
Partner Contribution	\$150 million	\$258 million
Matching Ratio	3.26:1	3.58:1
Acres Benefitted	799,000	1,694,905
No. Projects	95	144

\* Includes funding from Federal Aid in Wildlife Restoration, Sport Fish Restoration and Migratory Bird Accounts.

**Administration (\$1,596,000)** Section 8.(a)(1) of the Act, as amended, authorized the Secretary to use up to 4% of appropriated, interest, fine and coastal funding available in a given year for administering the wetlands conservation program.

*(dollars in thousands)*

Workload Indicators Table for FY 2001		
Workload Indicators	FY 2001 Enacted	FY2002 Request
Appropriations	\$39,912	\$14,912
Partner Contributions	\$258,000	\$49,000
Acres acquired, restored, etc... using appropriations and partner contributions	1,694,905	409,000

## NORTH AMERICAN WETLANDS CONSERVATION FUND

### Justification of Program Changes

(Dollars in Thousands)

North American Wetlands Conservation Fund		2002 Budget Request	Program Changes (+/-)
<b>Appropriations</b>			
Wetlands Conservation	\$(000)	14,316	-24,000
Administration	\$(000)	596	-1,000
<b>Subtotal, Appropriations</b>	<b>\$(000)</b>	<b>14,912</b>	<b>-25,000</b>
<b>Receipts</b>			
Migratory Bird Treaty	\$(000)	1,000	-
<b>Total, North American Wetlands Cons. Fund</b>	<b>\$(000)</b>	<b>15,912</b>	<b>-25,000</b>

**Relationship to Performance Goals:** These funds support GPRA goal 2.3 to restore and enhance wetlands and associated upland habitat for migratory birds, endangered species, and other wetlands wildlife.

**North American Wetlands Conservation Fund (-\$25,000,000):** The President's Budget request reduces this program by \$25.0 million to roughly the FY 2000 enacted level of \$14.9 million, which is closer to historic funding levels.

However, the President's Budget request does provide significant increases in other grant-making and conservation programs that can further these programmatic goals. These opportunities are provided under the President's historic decision to fully fund the Land and Water Conservation Fund at \$900 million.

For example, states may use their share of the new Department of the Interior \$450 million State Land and Water Conservation Fund state grants in line with the habitat restoration and other purposes of the North American Wetlands Conservation Fund. These formula-driven grants will give state governors priority-setting capability within their overall allocation.

And, on the Federal side of the LWCF ledger, two new grant programs administered by the FWS can achieve the habitat restoration purposes of the North American Wetlands Conservation Fund. A new \$50 million Landowner Incentive Program to States will assist landowners in protecting and managing habitat for protected – as well as all other - species while continuing to engage in traditional land use practices. A new \$10 million Private Stewardship Program will help individuals and groups conserve species habitat on private lands through restoration and other activities.

# NORTH AMERICAN WETLANDS CONSERVATION FUND

## SUMMARY OF REQUIREMENTS

(Dollar amounts in thousands)

Appropriation: North American Wetlands Conservation Fund (Annual)		
	FTE	Amount
Appropriation Enacted, FY 2001	0	39,912
Uncontrollable and Related Changes:		
Program changes (detailed below)	-	-25,000
Total Requirements (FY 2001 Request)	0	14,912

Appropriation: North American Wetlands Conservation Fund (Annual)												
Comparison by Activity/Subactivity	2000 Actual		2001 Policy Estimate		Uncontrollable & Related Changes		Program Changes		2002 Budget Request		Inc. (+) or Dec. (-) from 2001	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Wetlands Conservation projects	-	14,359	-	39,316	-	-	-	-24,000	-	14,316	-	-24,000
Administration	0	598	0	1,596	-	-	-	-1,000	0	596	-	-1,000
Coastal/Wetlands projects/administration a/	(2)	(11,337)	(2)	(11,284)	-	-	(0)	(1,556)	(2)	(12,840)	(0)	(+1,556)
Intake station revenues b/	(10)	(10,165)	(10)	(23,000)	-	-	(0)	(2,000)	(10)	(25,000)	(0)	(-1,000)
Total, North American Wetlands Conservation Fund (Annual)	0	14,957	0	39,912	-	-	-	-25,000	0	14,912	-	-25,000

# NORTH AMERICAN WETLANDS CONSERVATION FUND

## Summary of Requirements by Object Class (Dollar amounts in thousands)

### Appropriation: North American Wetlands Conservation Fund

Object Class	2001 Policy Est.		Uncont. and Rel. Changes		Program Changes		2002 Request	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
11 Personnel compensation								
11.1 Full-time permanent	9	536	-	-	-	30	9	566
11.3 Other than full-time permanent	-	61	-	-	-	3	-	64
11.5 Other personnel compensation	-	2	-	-	-	-	-	2
<b>Total Personnel Compensation</b>	<b>9</b>	<b>599</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>33</b>	<b>9</b>	<b>632</b>
Other Objects								
12.1 Civilian personnel benefits	-	130	-	-	-	7	-	137
13.0 Benefits for former personnel	-	12	-	-	-	-	-	12
21.0 Travel & transportation of people	-	3	-	-	-	-	-	3
23.1 Rental payments to GSA	-	108	-	-	-	-	-	108
23.2 Rental payments to others	-	63	-	-	-	2	-	65
24.0 Printing and reproduction	-	-1	-	-	-	1	-	-
25.2 Other Services	-	90	-	-	-	2	-	92
25.3 Purch of goods and services from Gov't accounts	-	44	-	-	-	1	-	45
25.7 Operation and maintenance of equipment	-	12	-	-	-	-	-	12
26.0 Supplies and materials	-	43	-	-	-	1	-	44
31.0 Equipment	-	31	-	-	-	-	-	31
32.0 Land and structures	-	1,122	-	-	-	24	-	1,146
41.0 Grants, subsidies, and contributions	-	37,696	-	-	-	-25,071	-	12,585
<b>Total Requirements</b>	<b>9</b>	<b>39,912</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-25,000</b>	<b>9</b>	<b>14,912</b>



# NORTH AMERICAN WETLANDS CONSERVATION FUND

Standard Form 300

## DEPARTMENT OF THE INTERIOR FISH AND WILDLIFE SERVICE

### NORTH AMERICAN WETLANDS CONSERVATION FUND

#### Program and Financing (in thousands of dollars)

Identification code 14-5241-0-2-303	2000 Actual	2001 est	2002 est
<b>Obligations by Program Activity</b>			
Direct program:			
00.01 Wetlands conservation projects - Title I	20,664	18,957	20,069
00.01 Wetlands conservation projects - Title VIII		14,967	
00.02 Administration	698	1,000	599
09.01 Coastal wetlands administration	43		
09.02 Coastal wetlands conservation projects	361		
10.00 Total obligations	21,766	34,924	20,668

<b>Budgetary Resources Available for Obligation</b>			
21.40 Unobligated balance available, start of year	11,615	5,650	11,638
22.00 New Budget authority (gross)	15,553	40,912	15,912
22.10 Resources available from recoveries of prior year obligation	248		
23.90 Total budgetary resources avail for obligation	27,416	46,562	27,550
23.95 New obligations	-21,766	-34,924	-20,668
24.40 Unobligated balance available, end of year	5,650	11,638	6,882

<b>New Budget Authority (gross), Detail</b>			
Current:			
40.00 Appropriation (definite)	15,000	20,000	14,912
40.00 Appropriation (special fund, definite) LWCF		20,000	
40.76 Reduction Pursuant to P.L. 106-113	-43	-88	
40.77 Reduction Pursuant to P.L. 106-554			
43.00 Appropriation (total discretionary)	14,957	39,912	14,912
60.25 Special fund (indefinite)	596	1,000	1,000
70.00 Total new budget authority (gross)	15,553	40,912	15,912

<b>Change in Unpaid Obligations</b>			
Unpaid obligations, start of year:			
72.40 Obligated balance	27,569	33,588	35,221
73.10 New obligations	21,766	34,924	20,668
73.20 Total outlays, gross(-)	-15,499	-33,291	-23,438
73.45 Adjustments in unexpired accounts	-248		
Unpaid obligations, end of year:			
74.40 Obligated balance	33,588	35,221	32,451

<b>Outlays, (gross) Detail</b>			
86.90 Outlays from new current authority	10,457	27,912	10,438
86.93 Outlays from current balances	4,625	4,500	12,000
86.97 Outlays from new permanent authority (from 60.25)	417	700	700
86.98 Outlays from permanent balances	0	179	300
87.00 Outlays (gross)	15,499	33,291	23,438

<b>Net Budget Authority and Outlays</b>			
89.00 Budget authority	15,553	40,912	15,912
90.00 Outlays	15,499	33,291	23,438

# NORTH AMERICAN WETLANDS CONSERVATION FUND

Standard Form 300

## DEPARTMENT OF THE INTERIOR FISH AND WILDLIFE SERVICE NORTH AMERICAN WETLANDS CONSERVATION FUND

Object classification (in thousands of dollars)

Identification code 14-5241-0-2-303	2000 Actual	2001 est.	2002 est.
<b>Direct Obligations</b>			
Personnel compensation:			
11.1 Full-time permanent	513	536	566
11.3 Other than full-time permanent	58	61	64
11.5 Other personnel compensation	2	2	2
11.9 Total personnel compensation	573	599	632
12.1 Civilian personnel benefits	124	130	137
13.0 Benefit for former personnel	12	12	12
21.0 Travel and transportation of people	3	3	3
23.1 Rental payments to GSA	108	108	108
23.2 Rental payments to others	62	63	65
24.0 Printing and reproduction	-1	0	0
25.2 Other services	88	90	92
25.3 Purchase of goods and services from Government accounts	43	44	45
25.7 Operation and maintenance of equipment	12	12	12
26.0 Supplies and materials	42	43	44
31.0 Equipment	30	31	31
32.0 Land and structures	1,100	1,122	1,145
41.0 Grants, subsidies, and contributions	19,570	32,668	18,342
99.9 Total obligations	21,766	34,924	20,668

### Personnel Summary

Identification code 14-5241-0-2-303	2000 Actual	2001 est.	2002 est.
<b>Direct</b>			
Total compensable workyears:			
1001 Full-time equivalent employment	9	9	9
Average salary per FTE	63,444	66,299	69,946